

HEALTH IMPACT ASSESSMENT OF AIR POLLUTION

ENHIS-1 PROJECT: WP5 HEALTH IMPACT ASSESSMENT

LOCAL CITY REPORT

LJUBLJANA

Summary of main findings for Ljubljana

In 2001 the PM_{10} annual mean (SD) was 29,5 (16,9) $\mu\text{g}/\text{m}^3$, above the 1999/30/EC Directive limit value for 2010 (20 $\mu\text{g}/\text{m}^3$), and below that established for 2005 (40 $\mu\text{g}/\text{m}^3$). For the summer period of the same year, the mean (SD), P5 (5th percentile) and P95 of the maximum daily 8-hour moving average concentration of ozone (O_3) were 219,8 (35,8), 27,2 and 129,3 $\mu\text{g}/\text{m}^3$.

Regarding children, infant mortality in Europe is quite low and consequently, the expected attributable number of deaths related to air pollution is also very low. All other things being equal, the reduction of the annual average levels of PM_{10} to 20 $\mu\text{g}/\text{m}^3$ would prevent 0,20 total postneonatal deaths. Reducing PM_{10} daily mean values to 20 $\mu\text{g}/\text{m}^3$ would prevent 8,71 hospital respiratory admissions.

As far as short-term effects of O_3 in summer are concerned, all other things being equal, each reduction by 10 $\mu\text{g}/\text{m}^3$ of the daily maximum 8-hour moving average concentrations would delay 3,83 deaths per year in the general population in the study area, 2,31 from cardiovascular diseases, and 2,32 from respiratory causes. In terms of hospital admissions, this would represent 0,36 respiratory admissions in the adult population and 1,70 in the population over 64 years.

Summary of HIA of outdoor air pollution in Ljubljana in ENHIS-1

Health outcome	Population	Pollutant	Period	Mean type	RR (for 10 µg.m ³ increase)	References	Number of attributable cases by scenario1		
Mortality							Ozone: Reduction by 10 µg.m3	PM10: Reduction by 5 µg/m3	
Total mortality excluding external causes (ICD9 < 800 - ICD10 A00-R99)	All ages	O ₃ 8h max	Summer ²	Daily	1.0031 (1.0017-1.0052)	Gryparis et al 2004	3,83		
Cardiovascular mortality (ICD9 390-459 - ICD10 I00-I99)					1.0046 (1.0022-0.0073)		2,31		
Respiratory mortality (ICD9 460-519 - ICD10 J00-J99)					1.0113 (1.0074-1.0151)		2,32		
Total postneonatal mortality	1 month-1 year	Corrected PM ₁₀ ³	Year	Annual	1.048 (1.022-1.075)	Lacasafña et al 2005		0,11	
Postneonatal respiratory mortality (ICD9 460-519 - ICD10 J00-J99)					1.216 (1.102-1.342)			0,00	
Postneonatal Sudden Infant Death Syndrom Mortality (ICD9 798.0 - ICD10 R95)						1.12 (1.07-1.17)		Woodruff 1997	0,00
Morbidity									
Emergency room visits for asthma (ICD-9 codes 493, ICD-10 codes J45, J46)	< 18 years	O ₃ 1h max	Year	Daily	1.0115 (1.0067-1.0163)	CARB 2004	not available		
Cough	< 18 years	Measured PM ₁₀			1.0407 (1.0202-1.0511)	Ward and Ayres 2004			not available
Lower respiratory symptoms LRS	< 18 years	Measured PM ₁₀			1.0407 (1.0202 -1.617)	Ward and Ayres 2004			not available
Hospital respiratory admissions (ICD9 460-519 - ICD10 J00-J99)	< 15 years	Measured PM ₁₀			1.010 (0.998-1.021)	Anderson et al 2004			3,64
Hospital respiratory admissions (ICD9 460-519 - ICD10 J00-J99)	15 - 64 years	O ₃ 8h max	1.001 (0.991-1.012)	0,36					
Hospital respiratory admissions (ICD9 460-519 - ICD10 J00-J99)	> 64 years		1.005 (0.998-1.012)	1,70					

¹ For ozone: absolute reduction by 10 µg/m³. For PM₁₀: absolute reduction by 5 µg/m³.

² Definition of summer period : 01 April – 30 September

³ PM₁₀ reference papers for HIA on postneonatal mortality use gravimetric methods to measure PM₁₀. If the local air quality network uses automatic methods (TEOM or other) a correction factor is required to compensate for loss of volatile compounds: if available, a local correction factor recommended by the air quality network or, by default, the European factor 1.3.

Introduction

The Ljubljana metropolitan area had a population of 270 032 on 30th June 2001. The number of people over 65 years was 41 131 (15,2 %). Ljubljana's climate is transition between continental and alpine, with prevailing weak local winds, influenced by urban heat island. Ljubljana is located in basin with regular temperature inversions. Such meteorological conditions can dramatically contribute to build up pollution. The average daily air temperature was 11,4 °C. In 2001 there was 17 days with maximum air temperature below 0 °C and 29 days with maximum air temperature above 30 °C. In 2001 total sunshine duration was 1993 hours which makes 110% of the 1981-90 period average. There was 1328 mm of precipitation and 59 days with wind speed over 6 Beaufort in 2001.

Air pollution levels generally continue to fall in Ljubljana. BS and PM₁₀ were used to estimate the exposure for Ljubljana to air pollution in the past APHEIS study. The annual daily mean level of BS has been decreasing for at least 10 years; from 1999 to 2000 it has decreased for another 20 % and has reached the bottom level (15 µg/m³). The annual daily mean level of PM₁₀ is also decreasing in last few years; it was 35,7 µg/m³ in 1999, 31,5 µg/m³ in 2000 and 29,5 µg/m³ in 2001.

Main causes of mortality in Ljubljana are cardiovascular diseases, cancer and accidents - injuries in the falling order. Age mortality rate is 778,7 per 100 000 including violent deaths, using the European population for 2000 year (United Nations, 2001).

For children three main causes are accidents – injuries, cancer and complication of congenital malformations. The third category of mortality for children keeps changing from year to year as population is small and consequently the numbers of cases are small. Independent research institutions predict a slight decrease in number of births, but it also depends on number of newly come immigrants.

This work has been carried out within the framework of work package WP5 on health impact assessment of ENHIS-1 project (www.enhis.net).

Sources of air pollution

Principal sources of air pollution were described in detail in the previous Apheis city reports (www.apheis.org).

Traffic is the main source of air pollution in Ljubljana (70%). Another source is heating (30%). Central heating plant was much bigger pollutant in the past, but significantly lost it's impact due to the use of high quality coal and introduction of sophisticated cleaning system. Some parts of city still use poor quality coal for heating. We do not expect any major changes refer to sources of pollution in incoming years. However, new traffic policy and steady increase in use of natural gas are making a difference.

At local level a network of cycling paths had extended. Ministry of Health went for a big health promotion campaign, promoting healthy living, healthy eating and physical activity with emphasize on physical transport. The main finding of the APHEIS study was also given to city council and on to services that usually do planning and development and to general public, since the air pollution continues to pose a significant threat to public health in the city.

Exposure data

The chosen pollution indicators, i.e. particles less than 10 μm (PM₁₀), ozone (O₃), are monitored by Agency for Environment. Measurements from two urban background stations were selected: Figovec and the station at Agency for Environment. This two stations are geographically representative for the study area and not directly influenced by local sources of air pollution.

Calculation of indicators:

- PM₁₀: daily exposure indicator has been calculated as the arithmetic mean of the daily concentrations of the stations. For purpose of long-term health impact assessment we used conversion factor 1,3.
- Ozone: The daily maximum 1-hour indicator has been calculated as the arithmetic mean of the 1-hour maximum of the stations. The daily maximum 8-hour moving average of each day have been calculated as the arithmetic mean of the maximum 8-hour moving averages of the stations for the summer period (1st April to 30th September).

For each pollutant, a series consisting of the arithmetic mean of daily values of both monitoring stations was constructed. For days with missing values in both used monitoring stations, we used the average of the value of the pollutant of the previous day (to the one with the missing value) and the next day, if these are not missing as well. In case there are consecutive days with missing values they were filled in. Before filling in there were 9,6% missing values for PM₁₀, 0,8% for O₃ 1h max and 3,6% for O₃ 8h max.

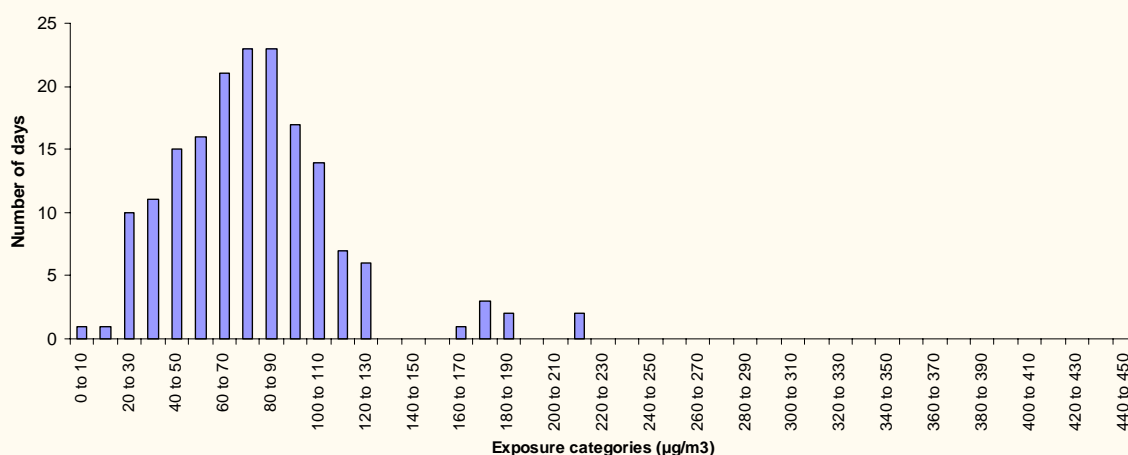
The annual mean level (SD) of PM₁₀ in Ljubljana was 29,5 (16,9) $\mu\text{g}/\text{m}^3$, and P5 and P95 of the daily mean values were, respectively, 6,9 $\mu\text{g}/\text{m}^3$ and 65,3 $\mu\text{g}/\text{m}^3$. The mean (SD), P5 and P95 of the daily maximum 8-hour moving average concentrations of O₃ were, respectively, 219,8 (35,8), 27,2 and 129,3 $\mu\text{g}/\text{m}^3$, and those of the daily maximum 1-hour concentrations 269,5 (46,6), 8,6 and 158,0 $\mu\text{g}/\text{m}^3$ (Table 1 and figures 1-3).

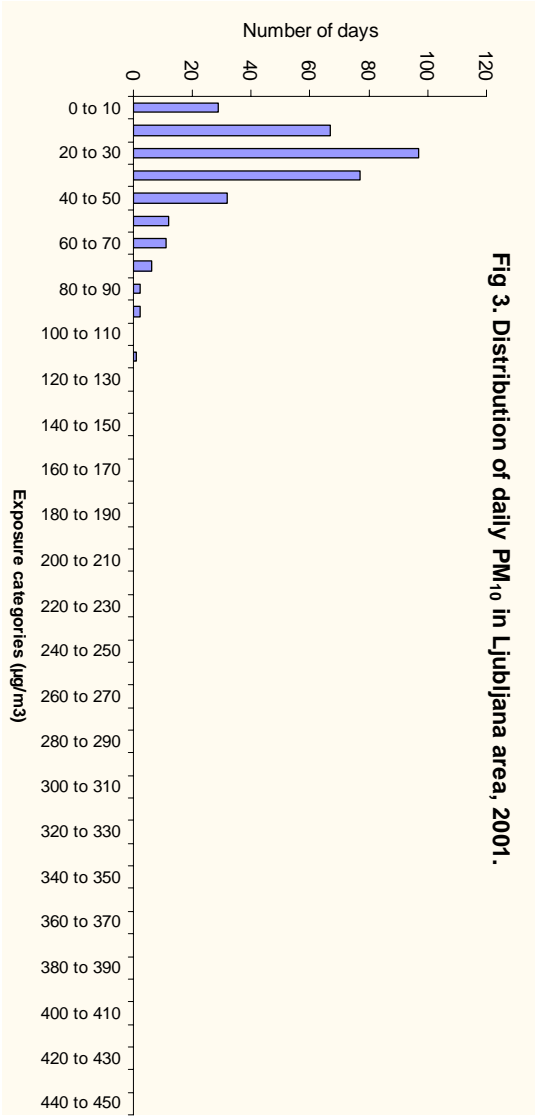
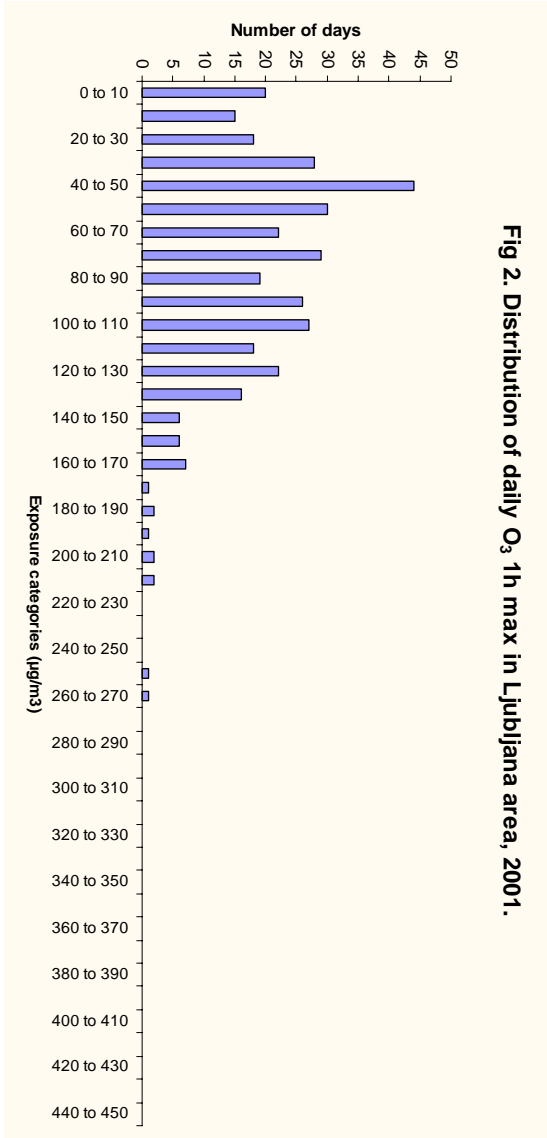
In 2001 the PM₁₀ annual mean (29,5 $\mu\text{g}/\text{m}^3$) was above the 1999/30/EC Directive limit value for 2010 (20 $\mu\text{g}/\text{m}^3$), and below that established for 2005 (40 $\mu\text{g}/\text{m}^3$).

Table 1. Descriptive statistics for ozone and PM₁₀ levels in Ljubljana, 2001.

	O3 8h - summer	O3 1h max - year	O3 1h max - summer	PM10 - year
Number	173	363	181	336
Minimum	9	2	18	2
Percentile 5	27	9	45	7
Percentile 25	53	42	81	19
Median	76	71	106	27
Percentile 75	94	106	129	37
Percentile 95	129	158	173	65
Percentile 98	184	182	210	73
Maximum	220	270	270	118
Daily mean	78	77	108	30
standard error	36	47	41	17
%missing values	5,5%	0,5%	1,1%	7,9%

Fig 1. Distribution of daily O₃ 8h max in Ljubljana area, summer 2001.





Health data

National Institute of Public Health provides mortality and hospital admission data. All data included are for year 2001.

Daily rate of total mortality in Ljubljana was 7,3 per 100 000 and annual rate of postneonatal mortality was 221,9 per 100 000 in 2001.

Table 2. Descriptive statistics for health outcomes in Ljubljana, 2001.

Health outcome	ICD9	ICD10	Annual deaths	Annual rate (per 100 000)	Daily mean (SD)	Daily rate (per 100 000)	Annual incidence rate (per 100 000)
POSTNEONATAL MORTALITY							
Total			5	221,9			
Respiratory ICD9 460-519 ICD10 J00-J99	460-519	J00-J99	0	0			
Sudden infant death syndrome ICD9 798.0 – ICD10 R95	798.0	R95	0	0			
GENERAL POPULATION MORTALITY							
Total mortality all causes ICD9 <800 ICD10 A00-R99	<800	A00-R99			7,3 (2,8)	2,7	
Cardiovascular mortality ICD9 390-459 ICD10 I00-I99	390-459	I00-I99			3,0 (1,6)	1,1	
Respiratory mortality ICD9 460-519 ICD10 J00-J99	460-519	J00-J99			1,3 (0,6)	0,5	
MORBIDITY							
Cough					not available		
Lower respiratory symptoms LRS					not available		
Emergency room visits for asthma - Age < 18 years ICD9 493, ICD10 J45 J46	493	J45-J46			not available	not available	
Hospital respiratory admissions - Age < 15 years ICD9 460-519 ICD10 J00-J99	460-519	J00-J99					813
Hospital respiratory admissions - Age 15 -64 years	460-519	J00-J99					773
Hospital respiratory admissions - Age > 64 years	460-519	J00-J99					742

Health Impact Assessment

Methodology

Health impact of air pollution (AP) has been calculated as the annual number of health events attributable to AP in the target population. A causal relationship between AP and the effects is assumed, and therefore HIA can only be performed for those outcomes with sufficient evidence of causality. Once the effects with sufficient evidence of causal relationship with AP have been determined, the next step is to find the best exposure-response functions (ERFs) for each of the selected outcomes. Table 3 shows the result of a systematic review on these issues carried out by the Bilbao Apheis team¹ for WP5 of ENHIS-1. This table summarizes the health outcomes and ERFs deemed suitable for HIA according to the criteria established by WP5 with the advice of the air pollution experts of WP5².

Table 3. Health outcomes and Exposure-response functions (ERFs) selected for health impact assessment

	OUTCOME	POLLUTANT	ERFs	ORIGINAL SOURCE
CHILDREN - PARTICLES				
	Total postneonatal mortality (1 month-1 year)	PM ₁₀ Annual Mean	RR=1.048 (1.022-1.075) ↑10µg/m ³	Lacasaña et al 2005
	Postneonatal respiratory mortality ICD9 460-519 ICD10 J00-J99	PM ₁₀ Annual Mean	RR=1.216 (1.102-1.342) ↑10µg/m ³	Lacasaña et al 2005
	Postneonatal Sudden Infant Death Syndrome (SIDS) mortality (normal birth weight ≥2500g) ICD9 798.0 –ICD10 R95	PM ₁₀ Annual Mean	Adjusted Odds Ratio AOR=1.12 (1.07-1.17) ↑10µg/m ³	Woodruff et al. 1997
	Cough	PM ₁₀ Daily Mean	OR=1.041 (1.020-1.062) ↑10µg/m ³	Ward & Ayres 2004
	Lower respiratory symptoms LRS	PM ₁₀ Daily Mean	OR=1.041 (1.020-1.051) ↑10µg/m ³	Ward & Ayres 2004
CHILDREN – OZONE				
	Emergency room visits for asthma <18 Y ICD9 493, ICD10 J45 J46	Ozone Maximum 1 h	RR=1.0116 (1.0067-1.0165) ↑10µg/m ³	CARB 2004
ADULTS/GENERAL POPULATION				
	Total mortality all causes ICD9 <800 ICD10 A00-R99	Ozone Maximum 8 h Summer	RR= 1.0031 (1.0017-1.0052) ↑10µg/m ³	Gryparis et al 2004 (APHEA 2)
	Respiratory mortality ICD9 460-519 ICD10 J00-J99	Ozone Maximum 8 h Summer	RR= 1.0113 (1.0074-1.0151) ↑10µg/m ³	Gryparis et al 2004 (APHEA 2)
	Cardiovascular mortality ICD9 390-459 ICD10 I00-I99	Ozone Maximum 8 h Summer	RR= 1.0046 (1.0022-1.0073) ↑10µg/m ³	Gryparis et al 2004 (APHEA 2)

¹ Cambra K, Alonso E, Cirarda FB, Martínez-Rueda T. Bilbao APHEIS group. Selection of outcomes and exposure response functions for health impact assessment of particles and ozone. Review of the evidence. ENHIS project. WORK PACKAGE 5. Bilbao, February 2005. <http://>

² Ferran Ballester: Valencian School of Health Studies, Valencia, Spain; Sylvie Cassadou: National Institute of Public Health Surveillance, InVS, Toulouse, France; Fintan Hurley: Institute of Occupational Medicine, Edinburgh, Scotland, UK; Nino Künzli: University of Southern California, Division of Occupational and Environmental Health, Los Angeles, CA, USA; Odile Meckel: Institute of Public Health NRW (LOEGD), Bielfeld, Germany; Hans-Guido Mücke: WHO Collaborating Center (Air)-Federal Environmental Agency, Berlin, Germany; Nikolaos Stilianakis: Institute for Environment and Sustainability, European Commission – JRC, Ispra, Italy.

To be coherent with mortality findings, it was decided, with the experts' advice, to include RRs of hospital admissions in the health impact assessment calculations, even if they were not statistically significant. More concretely, it was decided that if there was not any new RR published by the time of making the calculations, the RRs for respiratory hospital admissions from Anderson's meta-analysis could be used, although they were not statistically significant (see Table 2). The rationale for that is that if there is sufficient evidence to accept a causal relationship between air pollution and respiratory mortality - both in children-PM and adults-O₃ - we should easily accept that there will also be an impact on hospital admissions.

Table 4. Complementary Exposure-response functions (ERFs) for health impact assesment on respiratory hospital admissions for children (particles) and adults (ozone)

	OUTCOME	POLLUTANT	RR	SOURCE
CHILDREN - PARTICLES				
	Respiratory hospital admissions 0-14 Y ICD9 460-519 ICD10 J00-J99	PM ₁₀ Daily Mean	RR= 1.010 (0.998-1.021) ↑10µg/m ³	Anderson 2004
ADULTS/GENERAL POPULATION				
	Hospital respiratory admissions 15-64 Y ICD9 460-519 ICD10 J00-J99	Ozone Maximum 8 h	RR=1.001 (0.991-1.012) ↑10µg/m ³	Anderson et al 2004
	Hospital respiratory admissions >64 Y ICD9 460-519 ICD10 J00-J99	Ozone Maximum 8 h	RR=1.005 (0.998-1.012) ↑10µg/m ³	Anderson et al 2004

Finally, HIA needs defining the evaluation scenarios, i.e. the hypothetical scenario with which we want to compare the current air pollution situation. We calculate the impact on health of the (current) air pollution levels in the city that are above the pollution level of the evaluation scenario. In other words, the attributable number of health events (deaths, hospital admissions...) calculated for each scenario represents the number of events that would be prevented if, all other things being equal, air pollution levels were reduced to the evaluation scenario level. These evaluation scenarios are based on the objectives and limits established in 1999/30/CE, and 2002/3/CE Directives.

HIA scenarios

1 - HIA scenarios for PM₁₀

1.1.- Scenarios for HIA on **short-term** effects of PM₁₀ and **cough, lower respiratory symptoms** in people under 18 year (<18), and **hospital respiratory admissions** in people under 15 year (< 15)

1.1.1 Reduction of PM₁₀ levels to a 24-hour value of **50 µg/m³** in all days exceeding this value (Limit of 1999/30/CE Directive)

1.1.2. Reduction of PM₁₀ levels to a 24-hour value of **20 µg/m³** in all days exceeding this value

1.1.3 Reduction **by 5 µg/m³** of all the 24-hour values

1.2.- Scenarios for HIA on **long-term** effects of PM₁₀ and **postneonatal mortality** (total, respiratory and sudden infant death syndrome-SIDS)

1.2.1 Reduction of the annual mean value of PM₁₀ to a level of **40 µg/m³** (Limit of 1999/30/CE Directive for 2005)

1.2.2 Reduction of the annual mean value of PM₁₀ to a level of **20 µg/m³** (Limit of 1999/30/CE Directive for 2010)

1.2.3 Reduction **by 5 µg/m³** of the annual mean value of PM₁₀

2.- HIA scenarios on short-term effects of Ozone

1.2.1 Daily maximum 1-hour concentration and **emergency room visits for asthma** in people under 18 year (< 18)

1.2.1.1 Reduction of O₃ daily maximum 1-hour concentrations to a level of **180 µg/m³** in all days exceeding this value (Information threshold of 2002/3/CE Directive)

1.2.1.2 Reduction **by 10 µg/m³** of the daily maximum 1-hour concentrations

1.2.2 Daily maximum 8-hour moving average concentration and **mortality** in general population

1.2.2.1 Reduction of O₃ daily maximum 8-hour moving average concentrations to **120 µg/m³** in all days exceeding this value (Limit for health protection of 2002/3/CE Directive)

1.2.2.2 Reduction **by 10 µg/m³** in the daily maximum 8-hour moving average concentrations.

Findings

The annual number of postneonatal deaths attributable to PM₁₀ levels higher than 20 µg/m³ was 0,20 (95%CI: 0,09 – 0,31), which is equivalent to an annual rate of 8,93 deaths per 100 000 (95%CI: 4,10 – 14,0).

Table 5. Potential benefits of reducing PM₁₀ levels. Absolute numbers and rates (per 100 000 children) (95% confidence limits) attributable to the health effects of PM₁₀.

	PM10 reduction	Number of attributable cases per year	Annual rates (per 100.000)
POSTNEONATAL MORTALITY			
	Annual mean levels		
Total	by 5 µg/m ³	0,11 (0,05-0,17)	4,73 (2,18-7,35)
	to 20 µg/m ³	0,20 (0,09-0,31)	8,93 (4,10-14,0)
	to 40 µg/m ³	0,00 (0,00-0,00)	0,00 (0,00-0,00)
Respiratory	by 5 µg/m ³	0,00 (0,00-0,00)	0,00 (0,00-0,00)
	to 20 µg/m ³	0,00 (0,00-0,00)	0,00 (0,00-0,00)
	to 40 µg/m ³	0,00 (0,00-0,00)	0,00 (0,00-0,00)
SIDS	by 5 µg/m ³	0,00 (0,00-0,00)	0,00 (0,00-0,00)
	to 20 µg/m ³	0,00 (0,00-0,00)	0,00 (0,00-0,00)
	to 40 µg/m ³	0,00 (0,00-0,00)	0,00 (0,00-0,00)
MORBIDITY			
	Daily levels		
Cough <18 y	by 5 µg/m ³	not available	not available
	to 20 µg/m ³	not available	not available
	to 50 µg/m ³	not available	not available
LRS <18 y	by 5 µg/m ³	not available	not available
	to 20 µg/m ³	not available	not available
	to 50 µg/m ³	not available	not available
Hospital respiratory admissions <15 y	by 5 µg/m ³	3,64 (-0,73-7,63)	9,66 (-1,94-20,2)
	to 20 µg/m ³	8,71 (-1,72-81,5)	23,1 (-4,57-49,1)
	to 50 µg/m ³	1,30 (-0,26-2,76)	3,44 (-0,68-7,31)

Regarding short-term effects of O₃, each reduction by 10 µg/m³ of daily maximum 8-hour moving average concentrations would delay 3,83 (95%CI: 2,10 - 6,42) deaths per year in the study area, 2,31 (95%CI: 1,10 – 3,66) from cardiovascular diseases, and 2,32 (95%CI: 1,52 – 3,10) from respiratory causes.

Table 6. Potential benefits of reducing ozone daily levels. Absolute numbers and rates (per 100 000 inhabitants) (95% confidence limits) attributable to the health effects of ozone.

	OZONE reduction	Number of attributable cases per year	Annual rates (per 100.000)
<i>MORTALITY</i>	<i>Daily 8-h max</i>		
Total excluding external causes	by 10 µg/m ³ to 120 µg/m ³	3,83 (2,10- 6,42) 1,34 (0,73-2,26)	1,42 (0,78-2,38) 0,50 (0,27-0,84)
Cardiovascular	by 10 µg/m ³ to 120 µg/m ³	2,31 (1,10-3,66) 0,82 (0,39-1,32)	0,85 (0,41-1,36) 0,30 (0,14-0,49)
Respiratory	by 10 µg/m ³ to 120 µg/m ³	2,32 (1,52-3,10) 0,91 (0,59-1,23)	0,86 (0,56-1,15) 0,34 (0,22-0,45)
<i>MORBIDITY</i>	<i>Daily 1-h max</i>		
Emergency room visits for asthma <18 y	by 10 µg/m ³ to 180 µg/m ³	not available not available	not available not available
	<i>Daily 8-h max</i>		
Hospital respiratory admissions 15-64 y	by 10 µg/m ³ to 120 µg/m ³	0,36 (-3,28-4,37) 0,12 (-1,08-1,53)	0,19 (-1,71-2,28) 0,06 (-0,56-0,80)
Hospital respiratory admissions > 64 y	by 10 µg/m ³ to 120 µg/m ³	1,70 (-0,68-4,08) 0,61 (-0,24-1,49)	4,13 (-1,65-9,92) 1,48 (-0,58-3,63)

NA: Not applicable if air pollution levels are lower than the scenario level.

Discussion

Traffic is the main source of air pollution in Ljubljana (70%), which continues to pose a significant threat to public health in the city. We are expecting that extended network of cycling paths and health promotion campaign organized by Ministry of Health will reduce the air pollution in the long run, as people will travel by personal cars more rationally. Ministry of transport put all the responsibility to local government, which is responsible for local transport and urban planning.

In the Apehis city report for Ljubljana for year 2000 it was found out that, if the daily means of PM₁₀ would be kept less than 20 µg/m³, 8 deaths and 50 hospital admissions could have been avoided. Different scenarios were used to evaluate short and long-term exposure to particulate pollution. In the city of Ljubljana, these scenarios were built for three indicators of this particulate pollution: BS, PM₁₀ and PM_{2,5}. Different tools and different estimates were used for evaluating the short- and long-term impacts of this particulate pollution on health.

Conclusion

Reducing air pollution would impact on population's health and mortality. The annual number of postneonatal deaths attributable to PM₁₀ levels higher than 20 µg/m³ was 8,93 deaths per 100 000. Regarding short-term effects of O₃, each reduction by 10 µg/m³ of daily maximum 8-hour moving average concentrations would delay 3,83 deaths per year in the study area, 2,31 from cardiovascular diseases, and 2,32 from respiratory causes.

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